# Success and Failure Factors in Road Charging Schemes: International Experience

Josephine Draper
Principal Transport Planner
NZ Transport Agency
josephine.draper@nzta.govt.nz





## **Study Objectives**

International Examples

**Auckland** 

Oregon, USA

UK

Sweden

Sydney

Comms

Success and Failure Factors in Communications

Applicability in NZ

Future Trends and their applicability to NZ



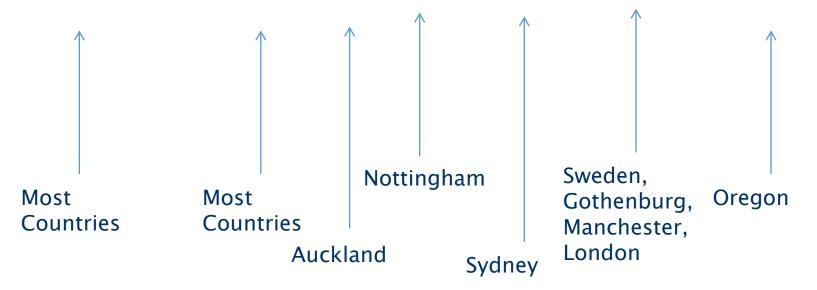
# Theory of Road Charging

- Turnpike trusts were established in 1706
- Petrol taxation was established in Oregon, USA, in 1919
- Singapore Area Licensing Scheme set up in 1973
- Hypothecation
- Objectives of Road Charging Schemes
  - Revenue for infrastructure
  - General revenue
  - Congestion management



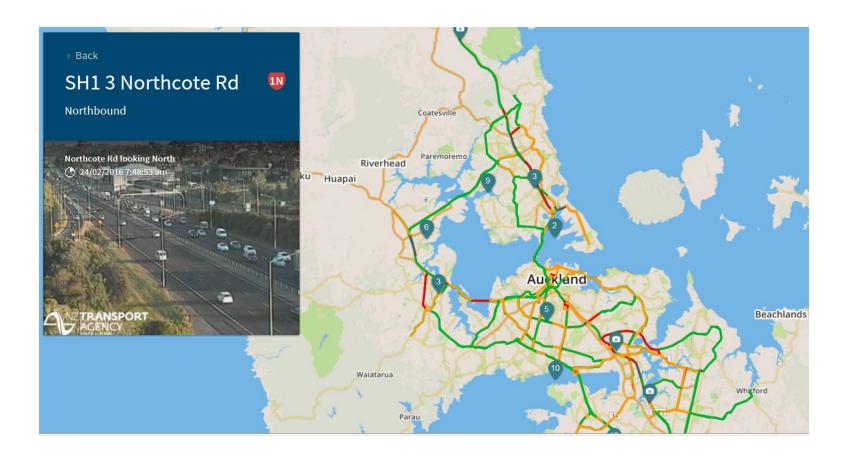
Distance-Time Congestion Workplace Intelligent Registration Bridge Fuel Road Based **Based Parking** Charging Pricing Tolls Fees Tax Tolls Charging Charging Charging

#### Ability to Accurately Charge for Transport Costs Increases

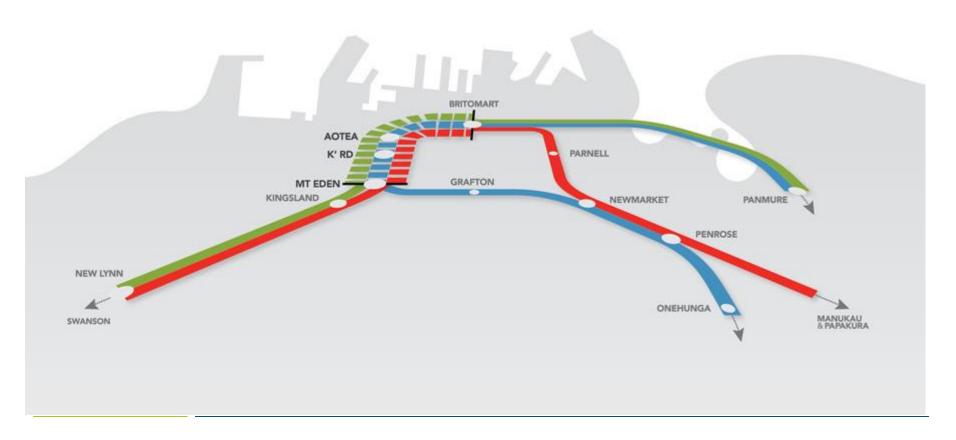




## **Auckland**









#### **Auckland Motorway Tolls**



Goals made clear:

For the city to grow, more revenue needed

Hobson's choice

All Income hypothecated

Work done to bring Aucklanders along for the ride.

Strong leadership

Legislative Change Required Public mandate for motorway charging to deliver infrastructure. Now need to deliver....



# Nottingham





## Nottingham Workplace Parking Charging

Goals Choice \$\$\$ Comms Leader-ship

Goals made clear:

Line 2 of Tram Consultation – but no referendum.

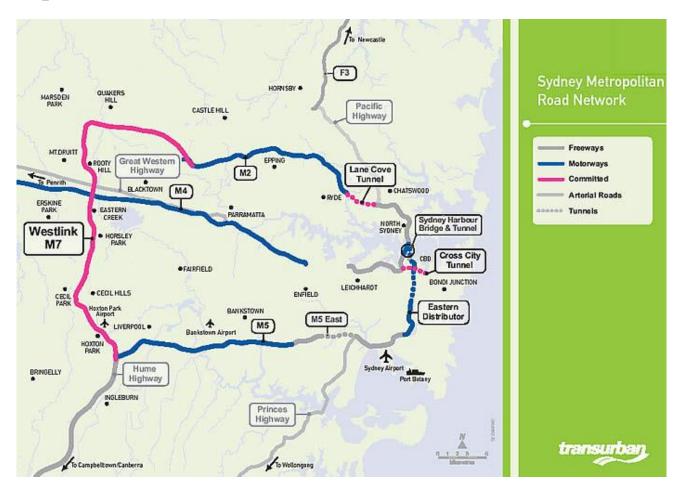
Tram now in place

£379 per space. Revenue Nottingham-based.

Road funding not currently hypothecated in UK. Clearly linked to phase 2 of Tram Strong lead from Nottingham Council. History of innovation



# Sydney





### Sydney Time-Based Charging



Managing Peak Spreading No choice (and no alternative) offered

Revenue to state. Price varies from \$2.50 - \$4.

Many toll roads already in place - Big "step" needed to effect change

Introduced 2009. Bigger step may now need to be introduced



## Manchester





### Potential Manchester Charging Area





#### **Manchester Congestion Charging**

Goals Choice \$\$\$ Comms Legacy

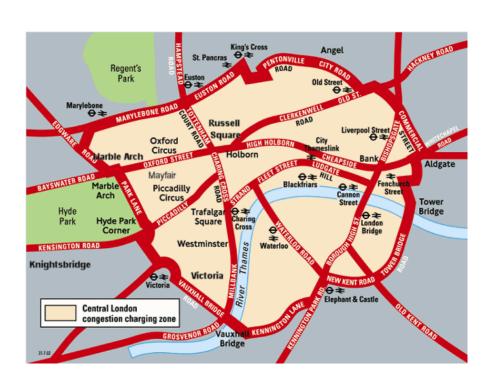
Mixed message – congestion and revenue for public transport improvements Binding Referendum Failed Cost was to be around £5. Road funding not currently hypothecated in UK.

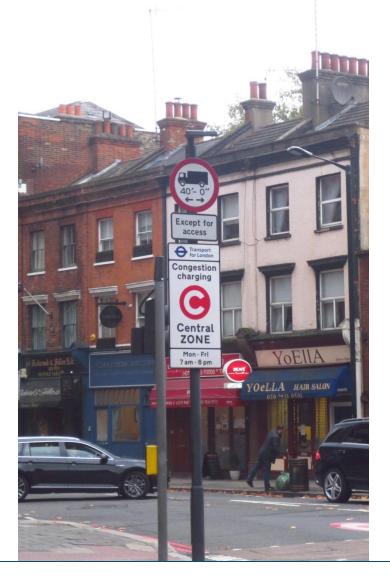
Penalty-focussed.

After failed referendum, tram network was extended anyway



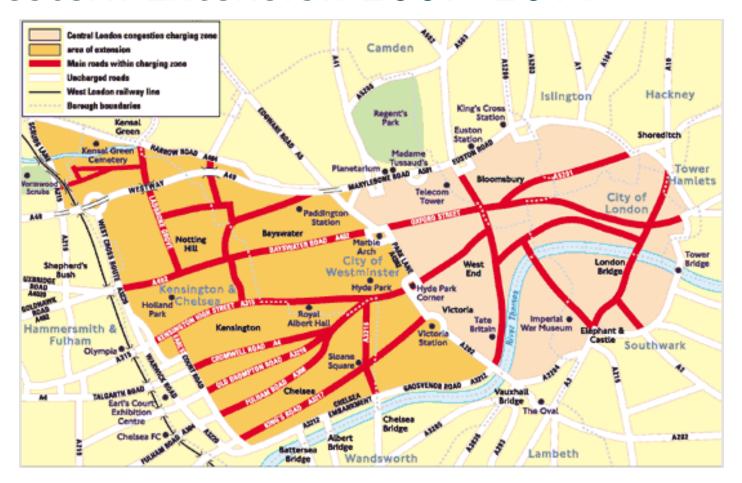
## London







#### Western Extension 2007–2011





### **London Congestion Charging**



Clear congestion
related,
revenue
channelled to
public
transport

Consultation. No choice offered.

Cost raised from original £5 to £11.50 by 2014. Road funding not currently hypothecated in UK.

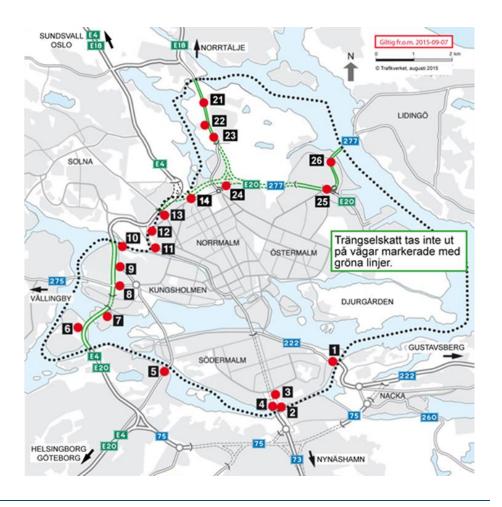
Penalty-focussed.

Western Extension was removed following governmental change



## Stockholm







## **Stockholm Congestion Tax**

Goals Choice \$\$\$ Comms Legacy

Clearly about environmental outcomes.

Referendum after implementation. Vote in favour, but not binding.

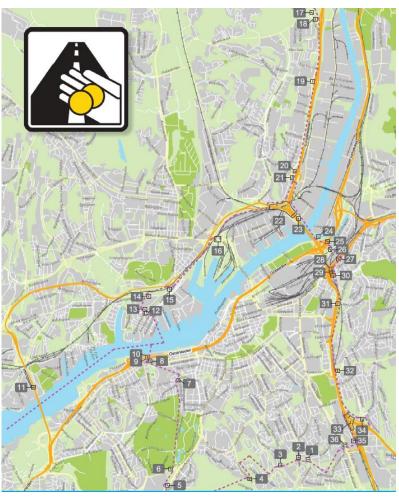
10-20 SKR or around NZD \$1.80-\$3.50 depending on time.

Road funding not currently hypothecated in Sweden. Personalised. Focussed on outcomes. Congestion is increasing again, will need to raise tolls.



# Gothenburg











### **Gothenburg Congestion Tax**

Goals Choice \$\$\$ Comms Background work

Linked to the Western Swedish infrastructure agreement, shared congestion and revenue goals

Referendum after implementation. Vote in opposition, but not binding.

9-22 SKR or around NZD \$1.50 - \$3.80.

Road funding not currently hypothecated in Sweden.

Personalised and reward focussed.

Stockholm had paved the way with taxation. Significant investment in infrastructure



# Oregon











## Oregon Distance-Based Charging Trial



Clearly linked to revenue only.

Completely optional

Funding Hypothecated.

Personalised and comprehen-sive, levering off innovation and appealing to fairness.

Visionary leadership.

New technology developed.

Big Brother mitigation

13 states are investigating the same trial



Communications Strategy					
		Personalised	Reward Focussed	Penalty Focussed	
Motivation	Revenue	Gothenburg*	Oregon Auckland*	Manchester Nottingham	
	Congestion	Stockholm	Sydney*	London	

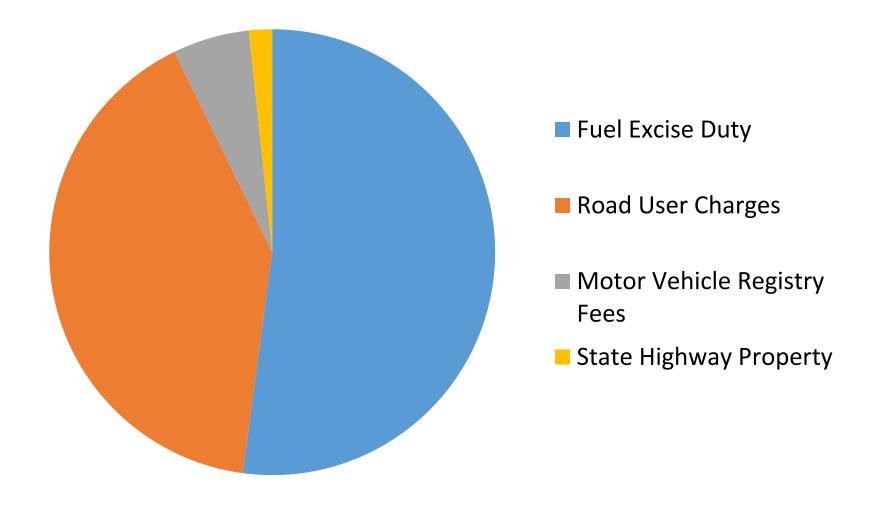


		Choice Offered		
		Yes	No	
Motivation	Revenue	Manchester Oregon	Nottingham Gothenburg Auckland*	
	Congestion		London Stockholm Sydney	

\*Hobson's choice

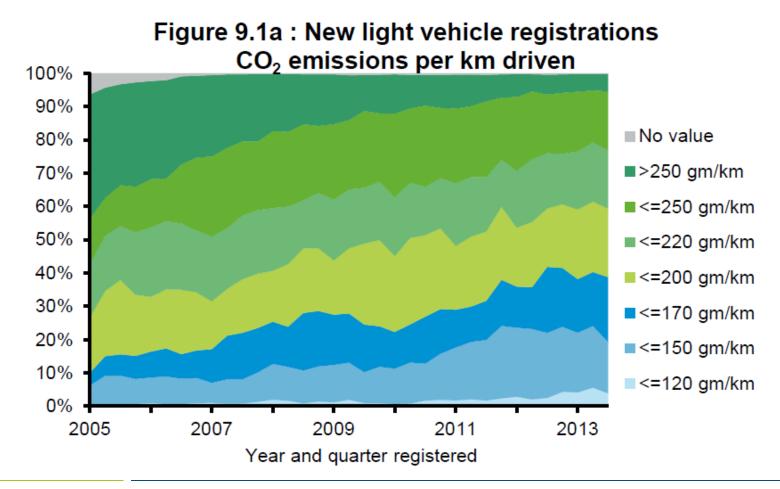


## Contributions to NLTF





## Vehicle Efficiency





## Conclusions

- No substitute for comms time
- Is voting a good idea?
- Reward, Penalise or Personalise?
- The importance of Vision and Leadership
- Link between cause and effect (and the value of hypothecation)
- Electric vehicles and what they mean for road charging
- Does this city have an appetite for innovation?

